

July 23, 2018

The Honorable Mike Kelly  
U.S. House of Representatives  
Washington, DC 20515

The Honorable Ron Kind  
U.S. House of Representatives  
Washington, DC 20515

Dear Representatives Kelly and Kind:

As organizations representing and providing care for Medicare beneficiaries, we strongly support your bipartisan legislation, the Improving Seniors Access to Quality Benefits Act (HR 4952), to express Congress' concern over and advance the process toward remedying the problem of the so-called "Benchmark Cap" in Medicare Advantage.

Medicare Advantage is an important source of health coverage for more than 20 million seniors and individuals with disabilities, and the incentives for driving integrated and coordinated high-quality care for beneficiaries is one of the distinguishing hallmarks of Medicare Advantage compared to Traditional Fee-for-Service (FFS) Medicare.

Nationwide, one in three Medicare beneficiaries actively choose Medicare Advantage for health coverage — including 48% of Hispanic and 38% of African-American Medicare beneficiaries — because of its simplicity, affordability, enhanced benefits and innovative, high-value, high-quality care. [New research by Avalere](#), sponsored by Better Medicare Alliance, found that chronically ill beneficiaries in Medicare Advantage experience better quality outcomes at comparable or lower costs than FFS Medicare, despite having more clinical and social risk factors.

The Benchmark Cap inequitably penalizes nearly 5.8 million Medicare Advantage enrollees by denying them access to enhanced benefits available to other beneficiaries in high quality Medicare Advantage plans, simply because of geography.

The modern financing framework in Medicare Advantage includes a quality measurement and rating system that ensures public accountability, incentivizes quality and rewards beneficiaries in quality plans. Quality Bonus Payments in Medicare Advantage (QBPs) must be used to benefit enrollees and are typically used for supplemental benefits that include reducing cost sharing or enhancing health benefits or services, such as dental, vision or hearing coverage, disease management and wellness programs, as well as innovations like telemedicine.

However, due to a flaw in the way the highest quality 4- and 5-Star Medicare Advantage plans qualify for QBPs, beneficiaries in certain benchmark capped counties across the country are unable to access these enhanced health benefits and reduced cost-sharing.

Your attention to addressing this serious issue by calling for the Secretary of Health and Human Services, in consultation with relevant stakeholders, to conduct a study to be completed within one year of enactment, will better ensure that Congress and the Centers for Medicare and Medicaid Services act to remedy this discrepancy in the law and correct the application of QBPs to Medicare Advantage plans and the beneficiaries they serve.

We greatly appreciate your working towards a solution to Medicare Advantage's "Benchmark Cap" issue and we look forward to serving as a resource to you and your colleagues to help fulfill Medicare Advantage's promise of quality care to millions of enrollees.

Sincerely,

AMGA

American Telemedicine Association

Association for Behavioral Health and Wellness

Better Medicare Alliance

Consumer Action

Council for Affordable Health Coverage

Healthcare Leadership Council

Meals on Wheels America

National Association of Nutrition and Aging Services Programs (NANASP)

National Coalition on Health Care

National Hispanic Council on Aging

National Minority Quality Forum

SNP Alliance